

The Honorable Tammy Baldwin
Chair
Labor, HHS, Education,
& Related Agencies Subcommittee
Committee on Appropriations
Washington, DC 20510

The Honorable Shelley Moore Capito
Ranking Member
Labor, HHS, Education,
& Related Agencies Subcommittee
Committee on Appropriations
Washington, DC 20510

The Honorable Martin Heinrich
Chair
Agriculture, Rural Development, FDA,
& Related Agencies Subcommittee
Committee on Appropriations
Washington, DC 20510

The Honorable John Hoeven
Ranking Member
Agriculture, Rural Development, FDA,
& Related Agencies Subcommittee
Committee on Appropriations
Washington, DC 20510

The Honorable John Tester
Chair
Defense Subcommittee
Committee on Appropriations
Washington, DC 20510

The Honorable Susan Collins
Ranking Member
Defense Subcommittee
Committee on Appropriations
Washington, DC 20510

Dear Chairmen Baldwin, Heinrich and Tester and Ranking Members Capito, Hoeven, and Collins:

Thanks in large part to the leadership of Congress starting with the passage of the Muscular Dystrophy Community Assistance, Research and Education (MD CARE) Act in 2001, significant progress has been made over the past 20 years in the fight to end Duchenne Muscular Dystrophy (Duchenne MD), the most common lethal genetic disorder diagnosed during childhood. We are writing to urge that, as you prepare your Fiscal Year 2024 Appropriations bill, you include provisions to help further these pursuits, particularly to advance scientific breakthroughs, to accelerate therapy development, to ensure consistent high-quality care across the country, and to help improve life for patients and caregivers affected by this disease.

As a result of the MD CARE Act and subsequent amendments, federal commitments to research have expanded, helping spur scientific breakthroughs to develop potential therapies. These commitments have also leveraged significant non-federal funding from academic institutions, industry, and venture investors in a true public-private partnership model. In addition to research breakthroughs, the MD CARE Act has helped capture important epidemiological data, information that has helped standardize and improve patient care and inform payer decision making.

Our Fiscal Year 2024 Duchenne MD appropriations request contains language and provisions to help continue and strengthen these and other ongoing initiatives. Specifically, the request would:

- Fund Centers for Disease Control and Prevention (CDC) Muscular Dystrophy Program at \$8 million.
- Fund the Duchenne Muscular Dystrophy Research Program (DMDRP) within the Department of Defense (DOD) Congressionally Directed Medical Research Programs (CDMRP) at \$15 million.

- Direct the CDC to:
 - Evaluate the impact of incorporating the Care Considerations as identified in CDC’s recent report to the Committee, into the standards of care for DMD patients in terms of patient outcomes.
 - Collaborate with stakeholders on an initiative to integrate the Care Considerations into electronic health records to improve care, understand disease outcomes, and model disease progression.
- Urge the Health Resources and Services Administration (HRSA) to:
 - Expedite consideration of Duchenne Muscular Dystrophy for the Recommended Uniform Screening Panel for newborn screening, incorporate the patient community voice in the review, and develop appropriate flexible criteria given the challenges associated with collecting data for rare and pediatric diseases.
- Direct the National Institutes of Health (NIH) to:
 - Provide a public report to Congress on the key scientific accomplishments to date of the Wellstone Muscular Dystrophy Research Network Centers of Excellence and use this information to update the NIH website content regarding the program.
- Encourage the Food and Drug Administration (FDA) to:
 - Make every effort to incorporate all relevant patient experience data, including from patient advocacy organizations, across its regulatory obligations.

Much progress has been achieved in recent years, but much more work remains to be done. The FY 2024 Duchenne MD request will focus federal energies toward the highest priority needs to accelerate the development of therapies and treatments and to improve life for all patients impacted by this disease.

Below is the specific language we are requesting:

Centers for Disease Control and Prevention

BIRTH DEFECTS, DEVELOPMENTAL DISABILITIES, DISABILITIES, AND HEALTH
 \$8M for Muscular Dystrophy (increase from FY23 enacted funding of \$7.5M)

Duchenne and Becker Muscular Dystrophy. – The Committee includes an increase of \$500,000 to enhance Muscular Dystrophy research and disease surveillance initiatives, including the evaluation of the impact of incorporating the Care Considerations as identified in the recent report to the Committee, into the standards of care for DMD patients in terms of patient outcomes. In addition, the Committee encourages CDC to collaborate with stakeholders on an initiative to integrate the Care Considerations into electronic health records to improve care, understand disease outcomes, and model disease progression.

Health Resources and Services Administration

Newborn screening for Duchenne Muscular Dystrophy: The Committee is aware that at its February 2023 meeting, the Advisory Committee on Heritable Disorders in Newborns and Children voted not to advance the nomination of Duchenne Muscular Dystrophy for Evidence-based review for newborn screening. The Committee recognizes the challenges in collecting data for rare diseases, particularly in young children. Duchenne muscular dystrophy typically isn't diagnosed until age five despite the efforts of CDC and others to move the age of diagnosis earlier. As a result, it is difficult to meet the newborn screening criteria despite strong potential for benefit. The Committee recommends expediting consideration of Duchenne Muscular Dystrophy for the Recommended Uniform Screening Panel for newborn screening, incorporating the patient community voice in the ACHDNC review, and developing appropriate flexible criteria.

National Institutes of Health

OFFICE OF THE DIRECTOR

Duchenne and Becker Muscular Dystrophy – The Committee supports the research conducted by the Wellstone Muscular Dystrophy Research Network Centers of Excellence program established in 2003. The Committee directs NIH to provide a report to Congress and the public on the key scientific accomplishments of the Centers to date and their current activities. The NIH also should use this information to update its website content regarding the program.

Food and Drug Administration

OFFICE OF THE COMMISSIONER

Center for Drugs Evaluation and Research

Patient Experience data— The Committee supports the development of patient experience data to inform clinical research design and regulatory reviews under the patient-focused drug development process. Critical patient perspective insights have been generated by the Duchenne Muscular Dystrophy and other patient communities to ensure FDA has the benefit of this information for critical decisions including on potential gene therapies for this serious condition. The Committee encourages the FDA to make every effort to incorporate all relevant patient experience data, including from patient advocacy organizations, across its regulatory obligations.

Department of Defense (DOD)

Congressionally Directed Medical Research Program (CDMRP) Duchenne Muscular Dystrophy Research Funding: \$15M (increase from FY23 enacted funding of \$10M)

Sincerely,

Roger F. Wicker
United States Senator

Debbie Stabenow
United States Senator

To sign on, please contact please contact [Sally Farrington Sally_Thompson@Wicker.Senate.gov](mailto:Sally_Thompson@Wicker.Senate.gov) in Senator Wicker's office or [Julia Johnston julia_johnston@stabenow.senate.gov](mailto:julia_johnston@stabenow.senate.gov) in Senator Stabenow's office .

WHAT IS DUCHENNE MUSCULAR DYSTROPHY?

Duchenne muscular dystrophy is a genetic disorder characterized by the progressive loss of muscle. It is a multi-systemic condition, affecting many parts of the body, which results in deterioration of the skeletal, heart, and lung muscles.

Duchenne is caused by a change in the **dystrophin gene**. Without dystrophin, muscles are not able to function or repair themselves properly. Becker muscular dystrophy, which is less severe than Duchenne, occurs when dystrophin is manufactured, but not in the normal form or amount.

Because the dystrophin gene is found on the X-chromosome, it primarily affects males, while females are typically **carriers**. However, some females can manifest varying ranges of physical symptoms of Duchenne and are therefore called **“manifesting carriers”**.

PPMD’S MISSION

Parent Project Muscular Dystrophy (PPMD) fights to end Duchenne. We accelerate research, raise our voices to impact policy, demand optimal care for every single family, and strive to ensure access to approved therapies.

OUR IMPACT

PPMD is proud to have played a vital role in every single victory against Duchenne since 1994 and our compassion, strength, and innovation continue to lead this community.

118TH CONGRESS
1ST SESSION

S. 526

To strengthen the use of patient-experience data within the benefit-risk framework for approval of new drugs.

IN THE SENATE OF THE UNITED STATES

Mr. WICKER (for himself and Ms. KLOBUCHAR) introduced the following bill; which was read twice and referred to the Committee on

A BILL

To strengthen the use of patient-experience data within the benefit-risk framework for approval of new drugs.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Better Empowerment
5 Now to Enhance Framework and Improve Treatments Act
6 of 2023” or the “BENEFIT Act of 2023”.

1 **SEC. 2. STRENGTHENING THE USE OF PATIENT-EXPERI-**
2 **ENCE DATA WITHIN RISK-BENEFIT FRAME-**
3 **WORK.**

4 Section 569C of the Federal Food, Drug, and Cos-
5 metic Act (21 U.S.C. 360bbb–8c) is amended—

6 (1) in subsection (a)(1)—

7 (A) in subparagraph (A), by striking “;
8 and” and inserting a semicolon;

9 (B) in subparagraph (B), by striking the
10 period and inserting “; and”; and

11 (C) by adding at the end the following:

12 “(C) as part of the risk-benefit assessment
13 framework in the new drug approval process de-
14 scribed in section 505(d), considering patient
15 experience data submitted by the medical prod-
16 uct sponsor or another party.”; and

17 (2) in subsection (b)(1), by inserting “, includ-
18 ing a description of how such data and information
19 were considered in the risk-benefit assessment de-
20 scribed in section 505(d)” before the period at the
21 end.

The Honorable Roger Wicker
U.S. Senate
555 Dirksen Senate Office Building
Washington, DC 20510

The Honorable Doris Matsui
House of Representatives
2311 Rayburn House Office Building
Washington, DC 20515

The Honorable Amy Klobuchar
U.S. Senate
425 Dirksen Senate Building
Washington, DC 20510

The Honorable Brad Wenstrup
House of Representatives
2419 Rayburn House Office Building
Washington, DC 20515

RE: Support for the BENEFIT Act of 2023

Dear Senators Wicker and Klobuchar and Representatives Matsui and Wenstrup:

Thank you for your tireless efforts to encourage development of and expand access to treatments and cures for patients, including those with rare diseases. On behalf of the undersigned patient advocacy organizations, we write in strong support of your legislation, the Better Empowerment Now to Enhance Framework and Improve Treatments (BENEFIT) Act of 2023.

As you know, the 21st Century Cures Act (P.L. 114-255) includes sections 3001 and 3002, the Patient-Focused Impact Assessment (PFIA), which has accelerated the field of patient-focused drug development (PFDD). FDA now has a number of programs and policies in place to gather and assess patient perspectives within the regulatory review process, and patient advocacy organizations have been deeply engaged with the FDA over the past several years to develop PFDD tools that produce scientifically valid patient experience information. Tremendous progress has been made over the past decade since the fifth Prescription Drug User Fee Act (PDUFA) was authorized, including with PFIA and other provisions of 21st Century Cures. Now is the time to take the next step in moving patient perspectives and experience forward by enacting the BENEFIT Act.

The BENEFIT Act would require FDA to include in the benefit-risk assessment framework of a new drug application how patient experience data was considered in the review process. Currently, FDA includes patient experience data in reviews, but does not indicate how such data impacted the drug approval. Providing this information to the public, and patient communities making significant investments in developing PFDD, builds on transparency from PFIA and will accelerate PFDD strategies more broadly.

The field of patient engagement in drug development continues to flourish thanks to the continued interest and focus by Congress. The BENEFIT Act will build upon this foundation and fill a gap by appropriately disclosing how this data is considered as part of FDA review of new therapies. The BENEFIT Act initially passed the Senate in 2017 but further action was deferred as the 21st Century Cures was being implemented.

Now is the time to take this critical step in building the PFDD environment by passing the BENEFIT Act. The Cures 2.0 Act recognizes this as well by including a parallel provision to the BENEFIT Act. Thank you again for your leadership and we look forward to working with you to enact this legislation this Congress.

Sincerely,

AliveAndKickn
Alpha-1 Foundation
Alport Syndrome Foundation
ALS Association
American Brain Coalition
American Kidney Fund
Ara Parseghian Medical Research Fund
Barth Syndrome Foundation
Beyond Celiac
Coalition Duchenne
Congenital Hyperinsulinism International
CSNK2A1 Foundation
Cure CMD
Cure HHT
Cure Sanfilippo Foundation
Cure SMA
CureDuchenne
CureSHANK
Dravet Syndrome Foundation
EveryLife Foundation for Rare Diseases
FND Hope
FORCE: Facing Our Risk of Cancer Empowered
Foundation for Angelman Syndrome Therapeutics (FAST)
Foundation for Prader-Willi Research
Genetic Alliance
Hermansky-Pudlak Syndrome Network
Hope For Marian
International Pemphigus Pemphigoid Foundation
International WAGR Syndrome Association, IWSA
Jett Foundation
Kindness Over Muscular Dystrophy
Klippel-Trenaunay (K-T) Support Group
Little Hercules Foundation
Lupus Foundation of America
MLD Foundation
Mucopolysaccharidosis Type IV
National Ataxia Foundation
National Health Council

National Kidney Foundation
National MPS Society
National MS Society
NBIA Disorders Association
Organic Acidemia Association
Parent Project Muscular Dystrophy
Phelan-McDermid Syndrome Foundation
PXE International
RASopathies Network
RUNX1 Research Program
Ryan's Quest
Sophie's Neighborhood
Stickler Involved People
Sudden Arrhythmia Death Syndromes (SADS) Foundation
Susan G. Komen
SYNGAP1 Foundation
The Global Foundation for Peroxisomal Disorders
TSC Alliance
United Mitochondrial Disease Foundation
Usher 1F Collaborative
WISKOTT ALDRICH FOUNDATION
Zack Heger Foundation

What we are trying to accomplish

Current matrix

Proposed change

Figure 1: FDA Benefit-Risk Framework

Decision Factor	Evidence and Uncertainties	Conclusions and Reasons
Analysis of Condition		
Current Treatment Options		
Benefit		
Risk		
Risk Management		
Benefit-Risk Summary Assessment		

New section

Decision Factor	Evidence and Uncertainties	Conclusions and Reasons
Analysis of Condition		
Current Treatment Options		
Patient Experience Data		
Benefit		
Risk		
Risk Management		
Benefit-Risk Summary Assessment		